# Is Value-Added Accurate for Teachers of Students with Disabilities?

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### Students with Disabilities in General and Special Education Teachers' Classes

- 61% of students with disabilities spent 80% or more of time in regular classes
- 20% spent 40% to 79% of the day in the regular class
- In 2000, over 80% of teachers had one or more students with a disability in their classes
- Students with disabilities often receive instruction from general and special education teachers
  - Includes co-teaching where two teachers are in the classroom together



# Testing Students with Disabilities Poses Challenges for Value-added

- Many students with disabilities score very low on tests
- Students with disabilities may take an alternative assessment
  - Do not provide scores on the same scale as regular assessment
- Type of assessment used can vary across years
- Many students with disabilities receive accommodations
  - E.g., extra time or items may be read to the student
  - Accommodations received can vary from year to year for the same student



#### Low Scores and Value-added

- Scores are less reliable
  - Tests designed to be most reliable for students near proficiency
  - Students with disabilities may have very few correct answers
  - Adds instability to value-added
- Misspecification of value-added model can result low scores being attributed to the teacher
  - Lower reliability in prior achievement scores is one source of misspecification



# Controlling for Disability Status Might Avoid Misattribution of Low Scores

	Math				
	General	% Students with Disabilities			Special
	ed. only	0 - < 20%	20 < 50%	50 - < 100%	ed. only
Prior Score Only	49.7	51.1	47.5	20.0	25.5
Score, Backgroud	49.5	51.0	48.5	23.4	27.0
Score, Background,					
Disability	47.6	50.9	52.4	38.3	48.6
	Reading				
<b>Prior Score Only</b>	50.0	50.5	47.9	25.4	33.3
Score, Backgroud	48.4	50.4	51.5	35.3	48.1
Score, Background,					
Disability	47.9	50.3	52.7	40.1	54.4



#### Inconsistent Testing and Value-added

- Many students with disabilities might not to contribute to value-added calculations because they are missing current or prior scores
- Teachers contributions to these student not captured in value-added
  - Value-added may provide incomplete pictures
- Special education teachers' value-added may depend on very few students
  - Makes it less stables
- Creates potential for negative consequences for students with disabilities



# Inconsistent Use of Accommodations and Value-added

Inconsistent use of accommodations can distort achievement growth

	Standardized gains			
	Math	Reading		
Accommodation current year,				
none previous year	0.15	0.73		
Accommodation previous year,				
none current year	-0.35	-0.09		
Accommodation both years	-0.15	0.15		
No accommodations	-0.05	0.02		



#### Multiple Teachers and Value-added

- Co-teaching is common
- □ For some special education teachers, all their students may be taught by another teacher
- Models to untangle contributions from multiple teacher exist, but these methods have limitations and it is unclear how well they work for special education teachers



#### What more needs to be known on this issue?



#### Need Better Understanding of Achievement Growth of Students with Disabilities

- What kind of growth can be expected for students with different types of disabilities?
- What types of measures adequately capture that growth?
- How does classification change over time and how does this influence growth or respond to it?
- How do services change time and how does this influence growth or respond to it?



### Need Better Understanding of Variation in Material and Instruction Given to Students with Disabilities

- Some evidence that different instructional methods are appropriate for student with disabilities and other student
  - More structured instruction may be more beneficial for students with disabilities
- If students with disabilities receive different content, then standard tests might not measure achievement accurately potentially distorting value-added



# Need Better Understanding of Contributions of Multiple Teachers to Instruction of Students with Disabilities

- More information on what instruction is directly provided to students with disabilities in a co-teaching classroom and which teacher provides it
- More information on which teachers provide instruction on the tested material



### Need Data on How Students with Disabilities will Score on New Common Core Tests

- New tests aim to cover wide range of difficulty levels
  - Expected to provide more reliable score across wider range of student ability levels
  - Easier items do not necessarily cover the content taught to students with disabilities
- More students with disabilities will take the standard achievement
- New testing programs have new policies for accommodations
  - What accommodations will be offered
  - How they will affect scores
  - Consistency with which they are offered over years



#### Need Data on Effect of Value-added on Special Education Referrals

- Minority and low-income students have high rate of referrals for special education
  - Some referrals are believed to be excessive
  - Unnecessary referrals can have negative consequences
- Controlling for disability status creates an incentive for referring students to special education
  - Students classified with a disability need lower scores to make positive contribution to teachers' value-added
- Creates risk for unintended consequences
  - Teachers could influence special education referrals
  - Much evidence that people use unintended means to improve performance measures
- We do not know if teachers can or would use special education referrals in this way



# What cant be resolved by empirical evidence on this issue?



#### **Some Issues Lack Data**

- In theory many questions could be resolved with empirical data but those data do not currently exist
- Very difficult to determine how teachers affect students who are not tested with the standard test and how their contributions for these student compare with those for other students
  - Cannot create comparable measures



#### **Some Issues Require Tradeoffs**

- Controlling for disability status in value-added calculations may be necessary to provide accurate measures for some teachers
  - Avoid unfairly providing low ratings
- Controlling for status might put students at risk for unnecessary referrals to special education
- Must decide which risk to take



To what extent, and under what circumstances, does this issue impact decisions and actions that districts and states can make on teacher evaluation?



### Impact for General Education Teachers Likely to be Limited

- Most general educations teachers teach students with disabilities
- But they are a small fraction of all the students they teach
- Issues unique to using scores for students with disabilities in value-added calculations have little effect when these student make up a small fraction of a teacher's classroom
- As fraction grows they have greater impact and year-to-year variability in number of students with disabilities in classroom could create swings in value-added
  - Adding information about number of students with disabilities in a classroom might help with interpretation of performance measures



### Choice of Tests Can Facilitate Including Students with Disabilities in Value-added

- Excluding students with disabilities from value-added calculations creates a potential for unintended consequences for these students
- States and districts may want to
  - Choose tests that can provide accurate data for low-achieving students who include many students with disabilities
  - Ask test developers for tools with which to compare scores on alternative assessments with those on regular assessments
  - Promote consistent use of accommodations



# Monitoring Special Education Referrals May Be Valuable

- States and districts may choose to control for disability status in value-added calculations to avoid underestimating the performance of special education teachers
- This creates a potential motivation for increasing the number of special education referrals
- Monitoring numbers and rates of referrals after the introduction of performance measurement system might prevent unnecessary referrals and their negative consequences



# Value-added Does Not Ensure Performance Measure Are Comparable for All Teachers

- Value-added for special education teachers and other teachers might not be comparable
  - Disproportionate number of missing students
  - Tests might not be equally good measures of achievement or teachers contributions to it
  - Risk of unrepresentative low value-added greater for special education teachers
  - Greater random errors due to small classes
- Observation protocol might not be aligned with practices recognized as best for students with disabilities
- Other measures might also perform differently for special and general education classes



#### Monitoring Value-added is Advisable

Careful monitoring of how special education teachers perform relative to other teachers could identify possible problems with performance measurement system

